



Environment & Climate Change Committee

6 September 2022

Title	Reduction & Recycling Plan
Report of	Chair of Environment and Climate Change Committee
Wards	All
Status	Public
Urgent	No
Key	Non-key
Enclosures	Draft Reduction & Recycling Plan
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Summary

As part of the London Environment Strategy (LES) the Mayor of London requires London Boroughs to prepare and submit a new Reduction & Recycling Plan (RRP) covering the period April 2023 to March 2025 to demonstrate how they intend to work towards the Mayor's waste management objectives. The council's proposed RRP is recommended for approval for submission to the Greater London Authority (GLA) by the deadline of 30 September 2022.

Barnet's new RRP sets out a range of actions to deliver on the new administration's focus on sustainability and helping people to reduce, reuse and recycle waste.

Officers Recommendations

- 1. The Committee is requested to note the contents of the draft Reduction & Recycling Plan and approve the submission of the Reduction & Recycling Plan to meet the Greater London Authority's deadline of 30 September 2022.**
- 2. That the Committee delegates authority to the Street Scene Director in consultation with the Chair of Environment & Climate Change Committee to make any required updates and changes to the Reduction & Recycling Plan, following any feedback from the GLA following their review of the submission, and resubmit to the GLA for publication.**

1. Why this report is needed

- 1.1 As part of the London Environment Strategy (LES) published in 2018, the Mayor of London required all London Boroughs to prepare and submit a Reduction & Recycling Plan (RRP) covering the period 2018 to 2022 to demonstrate how they intended to work towards the Mayor's waste management objectives.
- 1.2 All boroughs are now required to submit new RRP's to the GLA, covering the period from April 2023 to March 2025, by 30 September 2022. Subject to approval by the Committee, the RRP will be submitted for the Mayor's approval. The RRP will then be reviewed by GLA officers, feedback will be provided to councils, and any amendments made between October 2022 and February 2023. The GLA guidance then sets out that there would be Borough Cabinet or equivalent sign-off of the finalised RRP in February/March 2023, and sign-off by the Deputy Mayor of London by 31 March 2023. Given the timescales involved the Committee is recommended to delegate authority to the Street Scene Director in consultation with the Committee Chair to finalise the RRP following the GLA's feedback.
- 1.3 Barnet's RRP is based on a GLA template, and includes local reduction and recycling targets that contribute to the Mayor's London-wide targets.

Sustainability

- 1.4 The council has a new Labour administration who have set out a commitment to sustainability and a series of planned actions to mitigate the effects of climate change and encourage sustainable behaviours. This includes a manifesto commitment to set up a citizen's assembly on climate change and biodiversity, declaring a climate and biodiversity emergency, and taking forward the Sustainability Strategy. The RRP sets out a series of planned actions and commitments which contribute towards the council's sustainability agenda. This includes:
 - Reintroducing separate food waste collections
 - Encouraging an increase in composting
 - Producing an online map to promote recycling, refilling and repairing locations
 - Promoting waste prevention and reduction
 - Maximising recycling
 - Reducing the use of single use plastics
 - Promoting the circular economy

The London Environment Strategy

1.5 In May 2018 the Mayor published his London Environment Strategy (LES), which sets out objectives, targets and policies for the effective management of London's municipal waste and the acceleration to a circular economy. The Strategy's waste objectives, targets and minimum service levels for London are set out below:

Objectives

- Objective 7.1 - Reducing waste and increasing materials reuse
- Objective 7.2 - Maximising recycling performance
- Objective 7.3 - Reducing the environmental impacts
- Objective 7.4 - Maximising use of local waste

London-wide Targets

The LES introduced an expectation that all Local Authorities in London would carry out a number of the following policies/proposals contributing to London-wide targets, including:

- To cut food waste and associated packaging waste by 50 per cent per person by 2030
- To achieve a 65 per cent municipal waste recycling rate by 2030
- The Mayor expects waste authorities to collectively achieve a 50 per cent LACW [Local Authority collected waste, comprising of household waste, commercial waste collected from businesses and street cleansing waste] recycling target by 2025 and aspire to achieve:
 - a 45 per cent household waste recycling rate by 2025
 - a 50 per cent household waste recycling rate by 2030.

Minimum service levels

Waste authorities should deliver the following minimum level of service for household recycling:

- all properties with kerbside recycling collections to receive a separate weekly food waste collection
- all properties to receive a collection of, at a minimum, the six main dry recycling materials, i.e. glass, cans, paper, card, plastic bottles and mixed rigid plastics (tubs, pots and trays).

1.6 It is accepted within the LES that some Boroughs will need to achieve higher levels of recycling to compensate for those who, due to local circumstances, will be unable to achieve these levels; for example, boroughs with high numbers of flats.

Barnet's Reduction and Recycling Plan (RRP)

1.7 Barnet's Draft RRP can be seen in Appendix A, and follows the GLA templates. Part 1 is split into five sections:

- Dashboard
- Waste Reduction
- Maximising Recycling
- Reducing Environmental Impact
- Maximising Local Waste Sites.

1.8 The table below sets out the key targets which Barnet will aim to achieve, further detail can be seen in the Dashboard section in Appendix A.

<i>Common Performance Targets</i>	Baseline Performance (2019/20)	Performance Target 2024/25
Total annual household waste per head (kgs/head)	354.91 kgs	372.47 kgs
Total annual household residual waste collected per household (kgs/household)	630.52 kgs	656.21 kgs
Total annual household avoidable (edible) food waste (kgs/head)	77 kgs	77 kgs
Annual household waste recycling rate (% by weight)	32%	30% (34% including an anticipated 4% improvement that would be achieved when food waste collections can be introduced)
Annual Local Authority Collected Waste recycling rate (% by weight)	30.2%	28.5% (32.5% including an anticipated 4% improvement that would be achieved when food waste collections can be introduced)
<i>Proportion (%) of properties receiving the Mayor's minimum level of service for household recycling:</i>	Baseline Performance (2019/20)	Performance Target 2024/25
% of kerbside properties (all households on a kerbside collection) collecting six main dry materials (glass, cans, paper, card, plastic bottles and mixed rigid plastics (pots, tubs and trays) <u>and separate food waste</u>)	0%	0%
% of kerbside properties (all households on a kerbside collection) collecting six main dry materials (glass, cans, paper, card, plastic bottles and mixed rigid plastics (pots, tubs and trays))	100%	100%
% of flats (communal collections, <u>excluding flats above shops</u>) collecting six main dry materials <u>and separate food waste</u>	0%	0%
% of flats (communal collections, <u>excluding flats above shops</u>) collecting six main dry materials (glass, cans, paper, card, plastic bottles and mixed rigid plastics (pots, tubs and trays)).	100%	100%
% of flats above shops (FAS) collecting six main dry materials (glass, cans, paper, card, plastic bottles and mixed rigid plastics (pots, tubs and trays)) <u>and separate food waste</u>	0%	0%
% of flats above shops (FAS) collecting six main dry materials (glass, cans, paper, card, plastic bottles and mixed rigid plastics (pots, tubs and trays)).	100%	100%
Proportion (%) of waste fleet heavy vehicles that are ULEZ compliant	N/A	100%
Performance of LACW activities against the Mayor's EPS (tonnes of CO2eq per tonne of waste managed).	-0.029	-0.016

- 1.9 Part 1 of the RRP will set out planned activity, and will be published on the London Datastore.
- 1.10 The GLA guidance document for the preparation of the RRP notes that: “Local authorities are now looking ahead to the government’s Resources and Waste Strategy (Environment Act 2021), which will see the most significant changes to waste collection and disposal systems for a generation. At the time of publication of this guidance, Defra has still to confirm the changes local authorities will need to put in place. The GLA acknowledges that there is still considerable uncertainty over exactly which services local authorities will be required to provide, the timescales, and the funding they will receive to support their implementation”.
- 1.11 The guidance further states that, “Due to the uncertainty surrounding the RWS [Resources and Waste Strategy] and the changes in waste composition due to Covid-19, local authorities are asked to review their existing targets for 2025 (and no further) against current trends. However, the Mayor expects local authorities to continue maintaining ambitious recycling targets and they will be asked to review these once the outcomes of the RWS are clearer”.
- 1.12 Part 2 of the RRP is an initial outline of the plans and activities to be implemented to prepare for the service changes that will be required under the Environment Act, including strategy, operations, communications and budgeting. This will not be published. ReLondon is a partnership of the Mayor of London and the London boroughs to improve waste and resource management and transform the city into a leading low carbon circular economy. The GLA intend to use this information to develop ReLondon’s offer of support to boroughs, and to identify the expected costs of future changes required in order to ensure that London receives its fair share of the necessary funding.

RRP key headlines

- 1.13 The table below summarises the key headings and activities within the Part 1 template of the RRP.

<i>Waste Reduction</i>	<ul style="list-style-type: none"> • Annual Communications Plan including: <ul style="list-style-type: none"> - recycling and waste website - social media - campaigns promoting “recycle, reduce, reuse” - campaigns with Barnet Homes • Links to wider regional and national campaigns and resources including: <ul style="list-style-type: none"> - LondonRecycles - ReLondon - RecycleNow - Recycle Week - Plastic Free July • Low Plastic Zone project • Supporting and promoting activities as part of the NLWA Residual Waste Reduction Plan • Reusable nappy scheme.
<i>Maximising Recycling</i>	<ul style="list-style-type: none"> • Household Recycling and Waste Policies • Recycling & Waste Planning guidance

	<ul style="list-style-type: none"> The commercial waste service promotes recycling in its service offer to schools and businesses
<i>Reducing Environmental Impact</i>	<ul style="list-style-type: none"> Development of a fleet strategy, considering alternative fuel vehicles as appropriate
<i>Maximising local waste sites</i>	<ul style="list-style-type: none"> Reuse & Recycling Centre (RRC) Summers Lane, trials for collection of additional materials.

2. Reasons for recommendations

- 2.1 It is recommended that the Committee review and approve Barnet's Reduction and Recycling Plan (RRP) as set out in Appendix A to ensure Barnet is working towards general conformity with the Mayor of London's Environment Strategy.

3. Alternative options considered and not recommended

- 3.1 None.

4. Post decision implementation

- 4.1 If the Committee approves the submission of the RRP, the Street Scene service will continue to develop and deliver the activities within it.

5. Implications of decision

5.1 Corporate Priorities and Performance

The council's Corporate Plan 2021-2025, sets out the outcomes, priorities and strategic approach, and includes the priority of "Clean, safe and well run". Delivery of the council's RRP activities will support this priority, and any related new priorities within future Corporate Plans.

5.2 Resources (Finance & Value for Money, Procurement, Staffing, IT, Property, Sustainability)

- 5.2.1 Finance and Value for Money: The activities within the RRP are deliverable within existing budgets, there are no additional financial implications at this time.
- 5.2.2 Procurement: At this time there are no implications.
- 5.2.3 Staffing: At this time there are no implications.
- 5.2.4 IT: At this time there are no implications.
- 5.2.5 Property: At this time there are no implications.
- 5.2.6 Sustainability: The drive to increase recycling and reduce waste will improve sustainability among service users.

5.3 Legal and Constitutional References

5.3.1 Included in the Terms of Reference for the Committee in Article 7 of Barnet's Constitution are:

(1) Responsibility for all borough-wide or cross-area matters relating to the local environment including: Air Quality, Cycling, Walking and Healthy Streets, Biodiversity, Transport and Public Transport, Grounds Maintenance, Highways, On-Street and Off-Street Parking, Road Safety, Lighting, Street Cleaning, Environmental Crime (including littering, fly-tipping fly-posting, and graffiti), The Council's Fleet, Waste and Recycling, Waterways, Parks and Open Spaces (including allotments and trees), Cemeteries, Crematoria and Mortuary, Trading Standards and Environmental Health (except Environmental Health functions relating to housing and fire safety)

(2) Responsibility for the council's response to the climate emergency including: Setting and overseeing implementation of carbon reduction targets, both in relation to the council as an organisation and Barnet as a place, Developing strategies to meet those carbon reduction targets, Developing strategies for the mitigation of the impacts of climate change, both on the council as an organisation and Barnet as a place, Implementing the elements of those strategies that relate to functions listed in (1) above.

5.4 Insight

There are no insight implications at this time.

5.5 Social Value

The Public Services (Social Value) Act 2013 requires people who commission public services to think about how they can also secure wider social, economic and environmental benefits. This report does not relate to the procurement of services contracts.

5.6 Risk Management

There are no risk management implications at this time.

5.7 Equalities and Diversity

Section 149 of the 2010 Equality Act outlines the provisions of the Public Sector Equality Duty which requires Public Bodies to have due regard to the need to:

- eliminate discrimination, harassment, victimisation and any other conduct prohibited by the Act
- advance equality of opportunity between people who share a relevant protected characteristic and persons who do not
- foster good relations between people who share a relevant protected characteristic and persons who do not.

Having due regards means the need to (a) remove or minimise disadvantage suffered by persons who share a relevant protected characteristic that are connected to that characteristic (b) take steps to meet the needs of persons who share a relevant protected characteristic that are different from the needs of people who do not share it, (c) encourage persons who share a relevant protected characteristic to participate in public life in any

other activity in which participation by such persons is disproportionately low.

The relevant protected characteristics are age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex and sexual orientation.

The recommendations within this report are not anticipated to directly impact upon persons of protected characteristics. The planned activities as described within the RRP are expected to contribute towards positive environmental outcomes which is anticipated bring benefits to all citizens.

5.8 Corporate Parenting

Not applicable.

5.9 Consultation and Engagement

There are no consultation and engagement implications at this time.

5.10 Environmental Impact

Activities within the RRP will contribute to more sustainable behaviours and a reduction in environmental impacts from householders and businesses.

6. Background papers

Environment Committee 11 September 2019 –

[Reduction and Recycling Plan RRP.pdf \(moderngov.co.uk\)](#)